

Division of Family & Children



Demographic Trend ^{SFY}2003 Report

Bureau of Family Resources

Section B Temporary Assistance for Needy Families



TEMPORARY ASSISTANCE FOR NEEDY FAMILIES

Temporary Assistance for Needy Families (TANF) Block Grant replaced the Aid to Families with Dependent Children (AFDC) entitlement program formerly known as “welfare” in 1996. TANF is a program that provides cash assistance and social services to help families achieve economic self-sufficiency.

What is the TANF Block Grant?

The TANF Block Grant provides funding for various social services and benefits to low-income families, TANF funds can only be used to support programs that fit into one of the four statutory purposes of TANF:

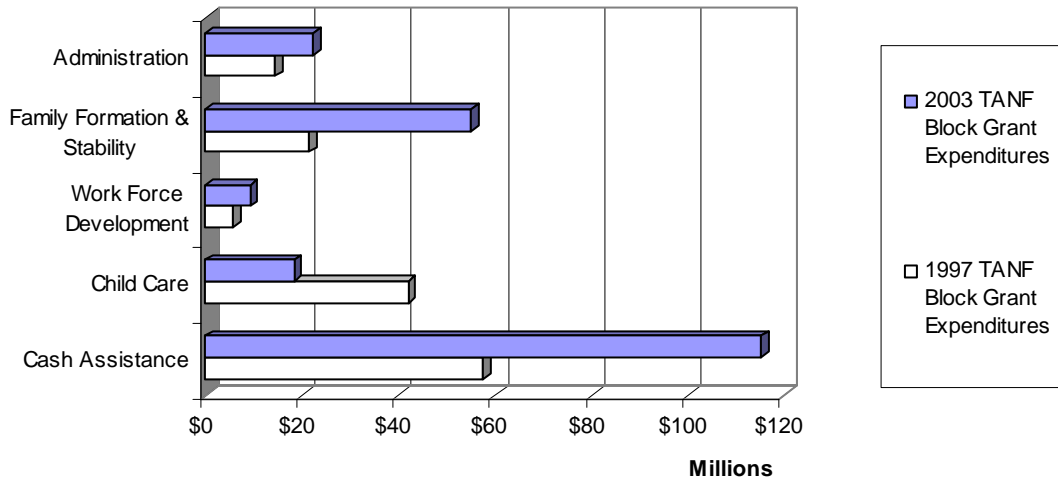
- 1) Provide cash assistance and services to needy families with children;
- 2) End dependence of needy families on government benefits by promoting job preparation, work and marriage;
- 3) Prevent or reduce the incidence of out-of-wedlock pregnancies; and
- 4) Encourage the formation and maintenance of two-parent families

Indiana uses the TANF Block Grant for cash assistance payments to low-income families and as supplemental funding for a variety of programs. Indiana must expend state funds for programs targeted at TANF eligible families in order to receive its maximum block grant. These state funds are counted towards the state's TANF Maintenance of Effort (MOE). Indiana's TANF Block Grant is \$206 million annually; Indiana's MOE obligation was \$121 million for Federal Fiscal Year 2003. TANF Block Grant funds not expended in the Federal Fiscal Year (FFY) remain available to the state for the next FFY but may only be used for cash assistance payments; MOE funds must be expended during the FFY. TANF funded and TANF MOE programs include but are not limited to the following:

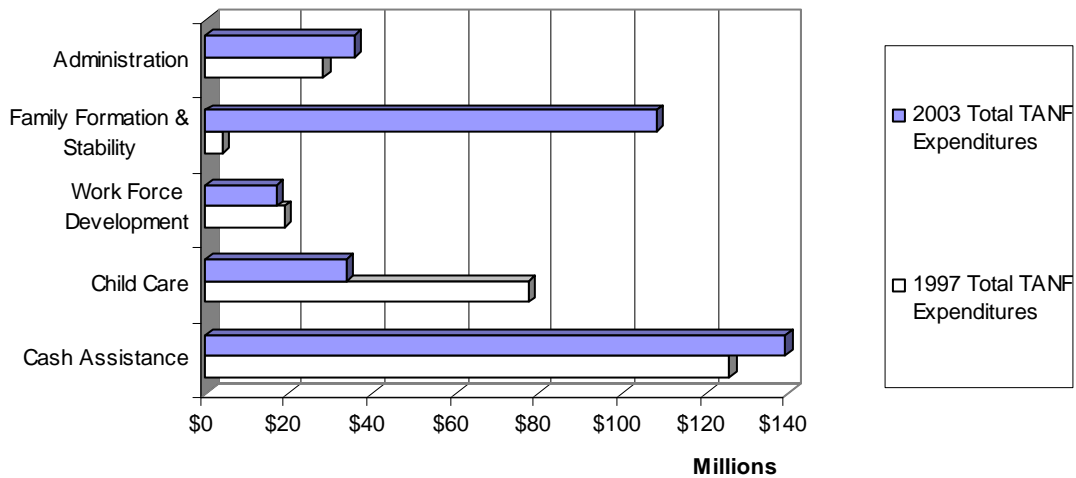
- TANF Cash Assistance Program
- Healthy Families
- First Steps – Early Intervention
- Child Care Development Fund (CCDF)
- Child Welfare Emergency Assistance
- Earned Income Tax Credit (EITC)
- Fatherhood Initiative
- Low Income Home Energy Assistance Program (LIHEAP)
- Children's CHOICE – Family Caregiver Program
- SSACI
- Individual Development Accounts (IDA)
- Vocational Rehabilitative Services
- Assisted Guardianship Program

TEMPORARY ASSISTANCE FOR NEEDY FAMILIES

**TANF Block Grant Only Expenditures
Federal Fiscal Year 1997 and 2003**



**TANF Block Grant and MOE Expenditures
Federal Fiscal Year 1997 and 2003**



TEMPORARY ASSISTANCE FOR NEEDY FAMILIES

Who is eligible for TANF Cash Assistance?

Indiana's cash assistance program provides cash assistance as well as employment and training services to families. Families receiving cash assistance are required to cooperate with policies which address personal responsibility, child immunization and school attendance, maintenance of a safe and secure home, prohibition of substance abuse and a 24-month time limit on cash assistance for those who are required to participate in employment activities.

Families with children under the age of 18 that are deprived of financial support from a parent by reason of death, absence from the home, unemployment, or physical or mental incapacity may be eligible for TANF cash assistance. At the time of application, the total value of family assets may not exceed \$1,000. Subsequent to application, the program has an asset limit of \$1,500 for families receiving TANF cash assistance. In addition, individual members must provide their Social Security number and meet state and federal residency and citizenship/alien requirements. Individual family members who do not meet exemption criteria must register for Indiana's Manpower Placement and Comprehensive Training (IMPACT) program, as well as cooperate with the Child Support Enforcement Program.

The local Office of the Division of Family and Children in each of Indiana's ninety-two counties has the responsibility of processing applications to determine eligibility, assigning eligible recipients for participation in the IMPACT program, and referring individuals for services to assist in achieving economic self-sufficiency.

Financial eligibility initially is determined by the number of eligible family members and their total income. The benefit standard for a family including children and their caretaker is reflected in the table below. The maximum benefit is equal to approximately 24% percent of the Federal Poverty Guidelines. At the time of application for cash assistance, a family's net income may not exceed 185% of the total need standard; however, once a family is on assistance the income limit is 100% of the Federal Poverty Guidelines. Because of the difference between the benefit amount and 100% of the Federal Poverty Level, a recipient family's countable income may be below 100% of the Federal Poverty Level but exceed the maximum benefit level. These "\$0 Grant" families are still considered TANF families in regards to services and program requirements.

TANF BENEFIT STANDARD

(Maximum benefit is for family with no other income)

FAMILY SIZE	185% OF TOTAL NEED STANDARD (Monthly)	100% FPL AS OF APRIL 1, 2003 (Monthly)	MAXIMUM MONTHLY BENEFIT
1	\$286.75	\$749	\$139.00
2	\$471.75	\$1,010	\$229.00
3	\$592.00	\$1,272	\$288.00
4	\$712.25	\$1,534	\$346.00
5	\$832.50	\$1,795	\$405.00
6	\$952.75	\$2,057	\$463.00
7	\$1073.00	\$2,319	\$522.00
8	\$1193.25	\$2,580	\$580.00
9	\$1313.50	\$2,842	\$639.00
10	\$1433.75	\$3,104	\$697.00

TEMPORARY ASSISTANCE FOR NEEDY FAMILIES

What is TANF for Unemployed Parents?

TANF for unemployed parents is a program that provides cash assistance and supportive services for two-parent families that are unemployed or underemployed, helping them achieve economic self-sufficiency.

Who is eligible for TANF for Unemployed Parents?

Families in which the parent with the most earnings in the past 24 months has:

- been recently unemployed or employed fewer than 100 hours a month
- earned at least \$50 in 6 calendar quarters (example January-March) during a 13 quarter period (about 3 years);
- not recently turned down a job offer;
- not refused to apply for or accept unemployment insurance.

What is IMPACT? (Demographic Trends Section D IMPACT)

The social and employment needs of the cash assistance family are primarily addressed through the services of the Indiana Manpower Placement and Comprehensive Training (IMPACT) Program. IMPACT services are complemented by available services in the community. To increase collaboration between the local offices of the Division and local service providers, local offices are encouraged to meet with providers and providers are required to demonstrate collaboration in applications for funding for IMPACT services. Services provided through the IMPACT program include:

- Supportive services such as bus passes, assistance in purchasing uniforms, and limited car repair
- Contracted services such as job readiness, placement and retention services.

TANF goals have encouraged the development of new services and new ways by which to deliver services. The Individual Development Accounts and the Earned Income Tax Credit are examples of new programs that encourage and support employment.

Impact of Welfare Reform in Indiana

Welfare Reform efforts in Indiana have placed an emphasis on “work first” and “personal responsibility,” replacing cash assistance with transitional services that help people depend less on public aid.

Indiana helped lead the nation in welfare reform. The original Welfare Reform Plan, Partnership for Responsibility, consisted of 42 waivers to federal welfare rules. The waivers focused on “work first”, personal responsibility, the temporary nature of public assistance, better client service, and partnerships with government, businesses, and recipients. Indiana’s waivers expired in March of 2001. Since that time Indiana has continued to apply the principles set forth under its Welfare Reform Plan while making changes to conform to federal welfare reform law.

Through innovative solutions that involve communities, employers and clients, Indiana has helped transform welfare from a system of permanent dependency to one of personal responsibility and economic self-sufficiency.

As part of Indiana’s commitment to assessing the impact of welfare reform on its clients, FSSA hired Abt Associates, Inc. to evaluate the state’s welfare reform initiatives through two separate studies. The Welfare Reform Evaluation focused on the impact of the waiver provisions in general. The research began in 1995 with the final report completed in 2003. The evaluation

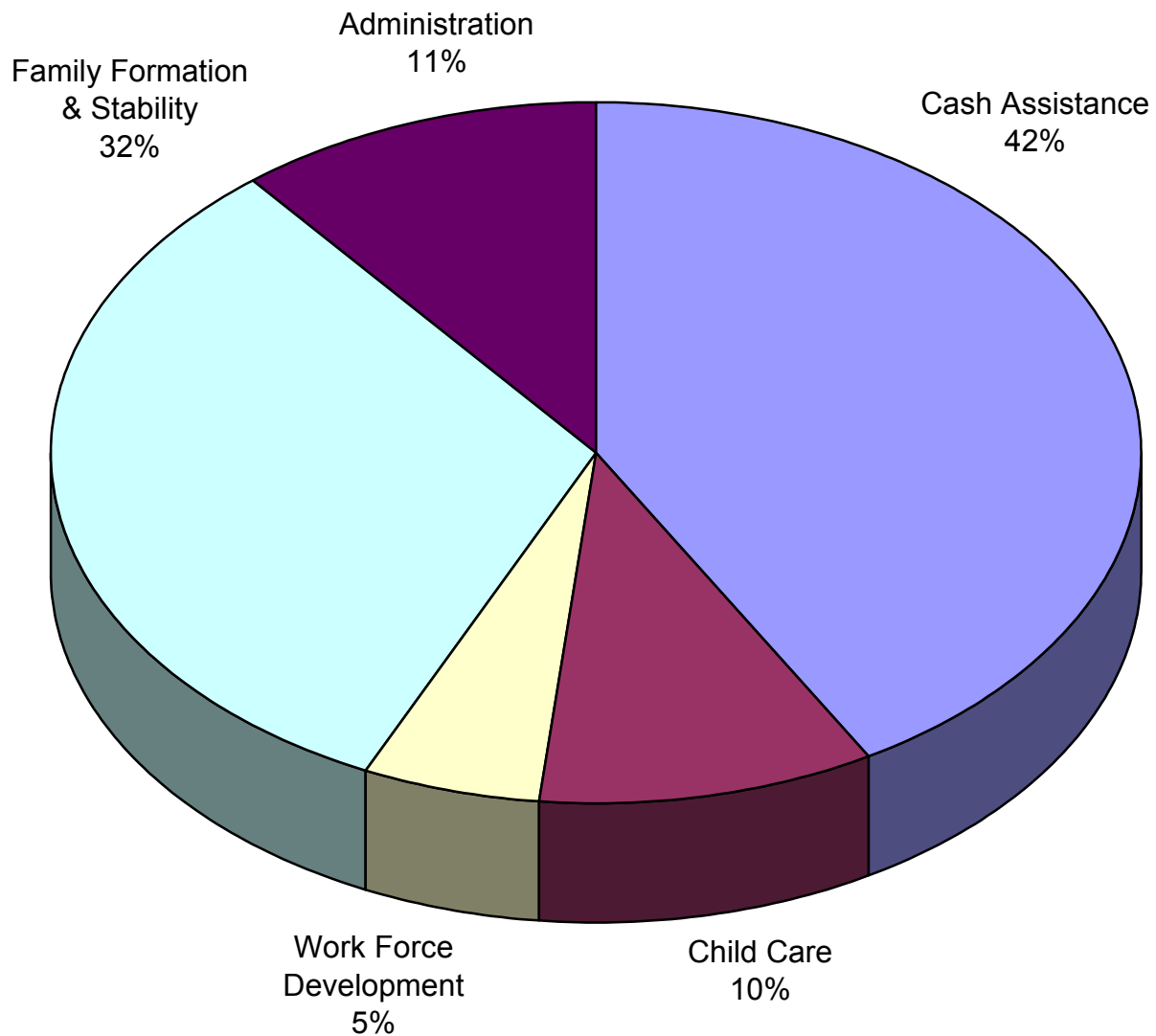
TEMPORARY ASSISTANCE FOR NEEDY FAMILIES

sought to determine the effect of Indiana's welfare reform policies on client families' incomes, self-sufficiency, employment and other indicators of family and individual well being.

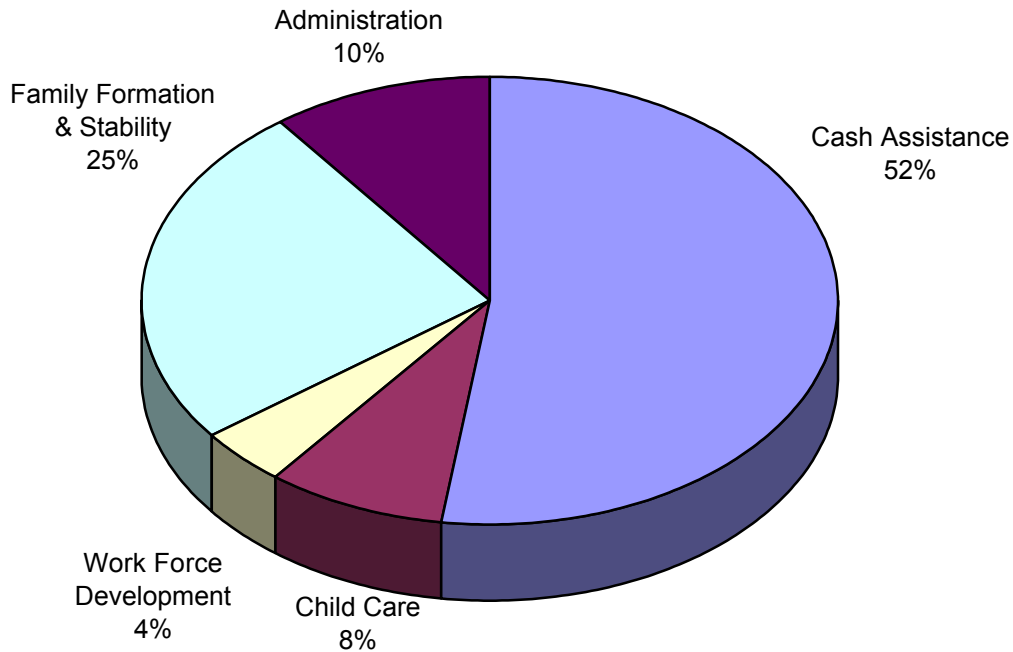
The findings of the Indiana Welfare Reform Evaluation that looked at clients receiving benefits from 1995 - 2001 revealed the following:

- The vast majority of Indiana welfare recipients have gone to work.
- Helping former recipients keep their job remains a challenge.
- Welfare reform has increased earnings, but has not increased total family income.
- Welfare reform may have decreased substantiated reports of child maltreatment.

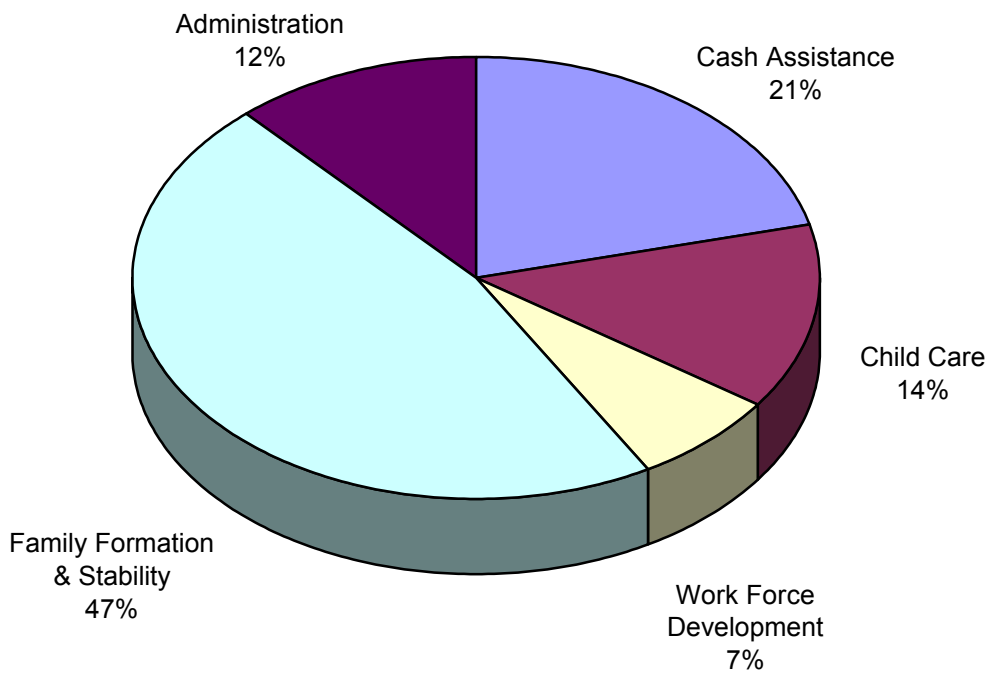
FFY 2003
Total TANF Block Grant & MOE Expenditures



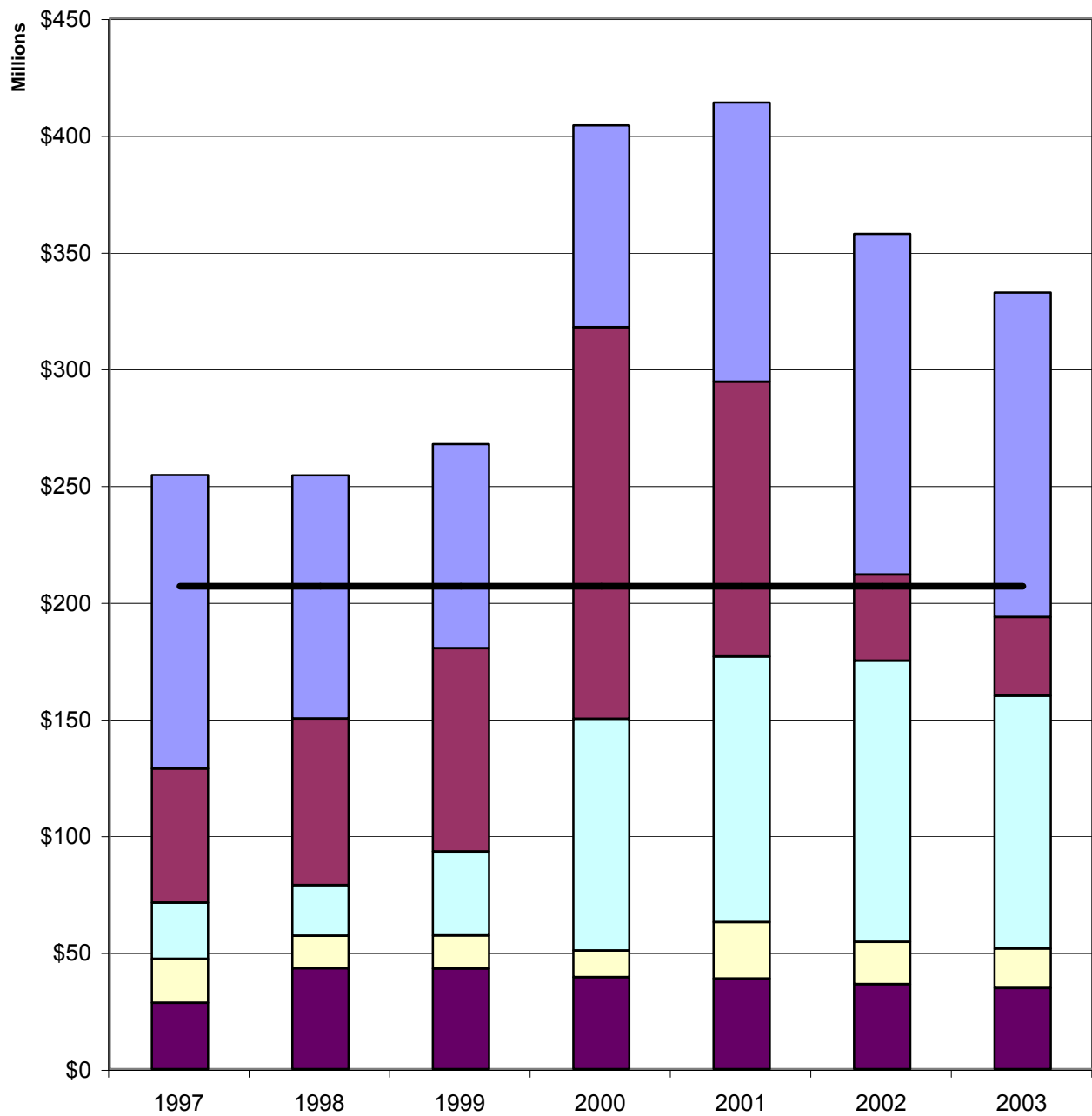
FFY 2003 TANF Block Grant Only Expenditures



FFY 2003 MOE Only Expenditures



TANF Block Grant and MOE Expenditures From 1997 to 2003



Administration Workforce Development Family Formation & Stability
Child Care Cash Assistance Annual TANF Block Grant

State of Indiana
Family and Social Services Administration
Division of Family Resources

TANF
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Total TANF: TANF Regular and UP (Including Zero Grants)
State Fiscal Year 2003 (July 2002 to June 2003)

County	Average Monthly Cases	Average Monthly Persons	Total Expenditures
Adams	112	340	\$321,802
Allen	3,109	9,101	\$8,124,517
Bartholomew	355	965	\$961,426
Benton	15	44	\$44,693
Blackford	96	288	\$273,099
Boone	129	374	\$351,547
Brown	47	116	\$118,186
Carroll	92	275	\$261,044
Cass	283	828	\$760,222
Clark	631	1,642	\$1,616,034
Clay	229	651	\$615,822
Clinton	212	625	\$532,624
Crawford	84	219	\$215,419
Daviess	265	736	\$689,330
Dearborn	186	486	\$510,059
Decatur	120	328	\$333,397
Dekalb	115	319	\$301,084
Delaware	1,221	3,318	\$3,088,021
Dubois	73	192	\$188,921
Elkhart	1,684	4,973	\$4,549,494
Fayette	261	708	\$687,278
Floyd	793	2,181	\$2,042,243
Fountain	91	263	\$263,253
Franklin	112	318	\$318,024
Fulton	128	341	\$344,431
Gibson	118	309	\$299,239
Grant	753	2,090	\$1,935,050
Greene	154	420	\$389,343
Hamilton	220	602	\$599,352
Hancock	106	279	\$289,381
Harrison	165	423	\$412,845
Hendricks	110	277	\$279,381
Henry	380	1,049	\$1,050,219
Howard	843	2,330	\$2,197,298
Huntington	120	334	\$333,889
Jackson	185	484	\$482,932
Jasper	132	358	\$360,508
Jay	79	229	\$213,023
Jefferson	205	539	\$543,834
Jennings	115	322	\$312,916
Johnson	422	1,239	\$1,166,581
Knox	504	1,399	\$1,312,137
Kosciusko	148	406	\$404,104
Lagrange	36	92	\$92,484
Lake	10,541	31,846	\$26,499,522
Laporte	936	2,668	\$2,426,637

County	Average Monthly Cases	Average Monthly Persons	Total Expenditures
Lawrence	210	556	\$548,668
Madison	1,416	3,822	\$3,593,780
Marion	13,948	41,147	\$36,250,542
Marshall	139	396	\$374,644
Martin	79	219	\$211,908
Miami	244	672	\$670,332
Monroe	485	1,318	\$1,208,740
Montgomery	240	678	\$633,343
Morgan	416	1,238	\$1,158,945
Newton	79	221	\$216,362
Noble	139	412	\$409,015
Ohio	17	44	\$46,221
Orange	140	383	\$384,030
Owen	172	492	\$466,660
Parke	108	310	\$293,788
Perry	92	254	\$235,848
Pike	86	239	\$226,267
Porter	533	1,473	\$1,391,242
Posey	187	492	\$484,987
Pulaski	80	244	\$228,417
Putnam	87	245	\$238,089
Randolph	205	586	\$524,326
Ripley	66	182	\$176,563
Rush	75	203	\$216,614
St. Joseph	3,059	9,085	\$7,924,633
Scott	295	802	\$793,525
Shelby	188	536	\$519,343
Spencer	85	240	\$227,525
Starke	156	433	\$419,976
Steuben	114	330	\$326,529
Sullivan	175	503	\$447,849
Switzerland	49	132	\$131,788
Tippecanoe	789	2,208	\$2,041,940
Tipton	52	156	\$154,069
Union	27	73	\$70,271
Vanderburgh	2,063	5,806	\$5,199,313
Vermillion	88	228	\$223,293
Vigo	1,120	3,157	\$2,923,599
Wabash	145	407	\$413,202
Warren	22	55	\$58,546
Warrick	135	365	\$349,131
Washington	161	424	\$424,220
Wayne	697	1,878	\$1,772,607
Wells	72	192	\$193,664
White	118	316	\$296,635
Whitley	87	239	\$239,510
Statewide	55,652	160,711	\$144,453,144

State of Indiana
Family and Social Services Administration
Division of Family Resources

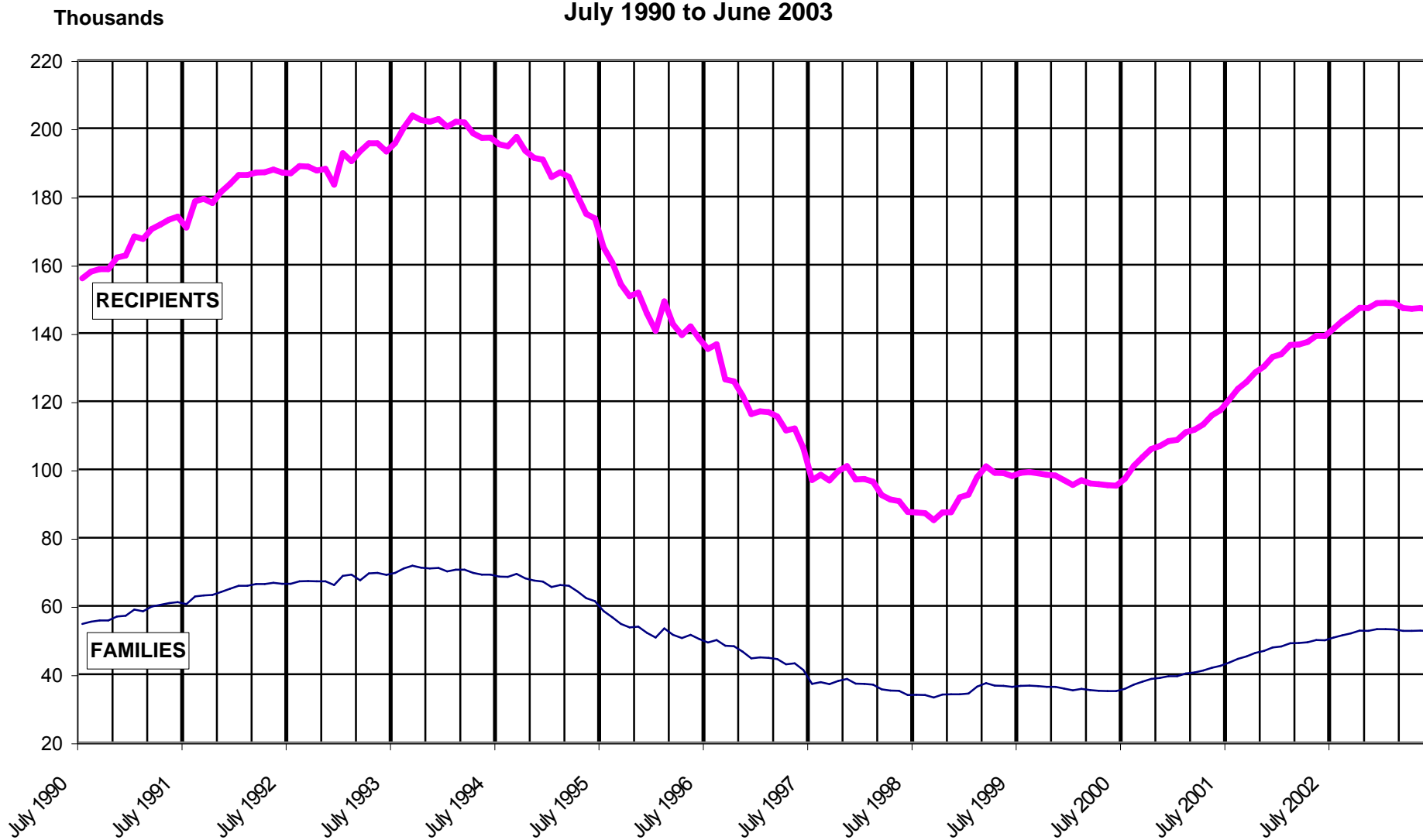
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TANF Regular (Including Zero Grants)
State Fiscal Year 2003 (July 2002 to June 2003)

County	Average Monthly Cases	Average Monthly Persons	Total Expenditures
Adams	97	270	\$271,867
Allen	2,955	8,420	\$7,614,958
Bartholomew	340	902	\$909,688
Benton	13	33	\$35,220
Blackford	81	223	\$223,973
Boone	115	309	\$299,371
Brown	43	101	\$107,275
Carroll	71	182	\$188,844
Cass	244	660	\$625,414
Clark	619	1,592	\$1,575,399
Clay	195	514	\$507,773
Clinton	190	523	\$467,121
Crawford	76	185	\$191,053
Daviess	245	653	\$631,606
Dearborn	177	449	\$479,528
Decatur	113	299	\$309,587
Dekalb	106	274	\$269,797
Delaware	1,130	2,927	\$2,789,721
Dubois	69	177	\$177,872
Elkhart	1,558	4,401	\$4,112,579
Fayette	225	558	\$568,988
Floyd	759	2,027	\$1,922,616
Fountain	81	219	\$223,890
Franklin	100	264	\$272,945
Fulton	111	270	\$288,342
Gibson	111	281	\$279,089
Grant	690	1,815	\$1,725,586
Greene	141	364	\$346,157
Hamilton	209	553	\$561,872
Hancock	97	243	\$260,424
Harrison	157	388	\$384,929
Hendricks	105	257	\$262,967
Henry	344	886	\$912,955
Howard	796	2,133	\$2,044,361
Huntington	111	292	\$299,704
Jackson	176	444	\$448,641
Jasper	118	299	\$312,177
Jay	69	188	\$183,752
Jefferson	196	495	\$513,257
Jennings	100	258	\$262,568
Johnson	380	1,063	\$1,017,245
Knox	438	1,114	\$1,108,138
Kosciusko	143	388	\$390,496
Lagrange	33	80	\$83,096
Lake	10,145	30,026	\$25,193,020
Laporte	877	2,411	\$2,234,826

County	Average Monthly Cases	Average Monthly Persons	Total Expenditures
Lawrence	194	488	\$493,943
Madison	1,330	3,450	\$3,300,515
Marion	13,416	38,784	\$34,477,032
Marshall	127	344	\$335,382
Martin	65	159	\$166,775
Miami	219	562	\$582,350
Monroe	462	1,226	\$1,142,358
Montgomery	208	538	\$533,129
Morgan	356	975	\$946,713
Newton	68	174	\$178,247
Noble	126	353	\$358,685
Ohio	16	38	\$40,802
Orange	132	348	\$360,056
Owen	141	364	\$360,993
Parke	96	255	\$253,697
Perry	79	197	\$194,666
Pike	79	211	\$204,717
Porter	497	1,314	\$1,264,451
Posey	175	443	\$445,780
Pulaski	64	164	\$165,671
Putnam	81	217	\$216,233
Randolph	178	473	\$440,991
Ripley	64	169	\$168,464
Rush	66	167	\$184,692
St. Joseph	2,914	8,385	\$7,420,023
Scott	276	722	\$729,683
Shelby	170	455	\$458,978
Spencer	78	208	\$203,098
Starke	146	394	\$385,429
Steuben	101	272	\$277,351
Sullivan	155	414	\$386,227
Switzerland	45	110	\$114,752
Tippecanoe	731	1,959	\$1,843,880
Tipton	45	124	\$129,326
Union	25	64	\$63,551
Vanderburgh	1,952	5,308	\$4,839,500
Vermillion	83	207	\$209,614
Vigo	1,045	2,824	\$2,671,017
Wabash	121	312	\$333,235
Warren	21	46	\$49,897
Warrick	125	321	\$314,759
Washington	154	391	\$398,497
Wayne	656	1,691	\$1,634,648
Wells	66	167	\$175,428
White	108	269	\$261,303
Whitley	76	190	\$201,116
Statewide	52,478	146,649	\$133,808,341

Monthly TANF Recipients and Families Receiving TANF Benefit July 1990 to June 2003



State of Indiana
Family and Social Services Administration
Division of Family Resources

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TANF UP - (Includes Zero Grant)
State Fiscal Year 2003 (July 2002 - June 2003)

County	Average Monthly Cases	Average Monthly Persons	Total Expenditures
Adams	15	70	\$49,935
Allen	154	681	\$509,559
Bartholomew	15	63	\$51,738
Benton	2	12	\$9,473
Blackford	15	65	\$49,126
Boone	15	65	\$52,176
Brown	4	15	\$10,911
Carroll	21	93	\$72,200
Cass	39	168	\$134,808
Clark	12	49	\$40,635
Clay	33	138	\$108,049
Clinton	22	102	\$65,503
Crawford	8	34	\$24,366
Daviess	20	83	\$57,724
Dearborn	9	37	\$30,531
Decatur	8	29	\$23,810
Dekalb	10	46	\$31,287
Delaware	91	392	\$298,300
Dubois	4	14	\$11,049
Elkhart	127	572	\$436,915
Fayette	36	150	\$118,290
Floyd	34	154	\$119,627
Fountain	11	45	\$39,363
Franklin	12	54	\$45,079
Fulton	17	70	\$56,089
Gibson	6	28	\$20,150
Grant	63	275	\$209,464
Greene	13	56	\$43,186
Hamilton	11	49	\$37,480
Hancock	8	36	\$28,957
Harrison	8	35	\$27,916
Hendricks	5	20	\$16,414
Henry	37	164	\$137,264
Howard	47	197	\$152,937
Huntington	9	42	\$34,185
Jackson	10	40	\$34,291
Jasper	14	59	\$48,331
Jay	9	41	\$29,271
Jefferson	9	44	\$30,577
Jennings	15	64	\$50,348
Johnson	42	176	\$149,336
Knox	66	285	\$203,999
Kosciusko	4	18	\$13,608
Lagrange	3	12	\$9,388
Lake	396	1,820	\$1,306,502
Laporte	58	257	\$191,811

County	Average Monthly Cases	Average Monthly Persons	Total Expenditures
Lawrence	16	68	\$54,725
Madison	86	372	\$293,265
Marion	532	2,364	\$1,773,510
Marshall	12	52	\$39,262
Martin	14	61	\$45,133
Miami	25	110	\$87,982
Monroe	22	92	\$66,382
Montgomery	32	139	\$100,214
Morgan	61	264	\$212,232
Newton	11	46	\$38,115
Noble	13	59	\$50,330
Ohio	2	6	\$5,419
Orange	8	35	\$23,974
Owen	30	127	\$105,667
Parke	12	54	\$40,091
Perry	13	57	\$41,182
Pike	7	28	\$21,550
Porter	36	158	\$126,791
Posey	12	49	\$39,207
Pulaski	16	80	\$62,746
Putnam	6	27	\$21,856
Randolph	27	114	\$83,335
Ripley	2	13	\$8,099
Rush	9	37	\$31,922
St. Joseph	145	701	\$504,610
Scott	19	79	\$63,842
Shelby	18	82	\$60,365
Spencer	7	32	\$24,427
Starke	10	39	\$34,547
Steuben	14	59	\$49,178
Sullivan	20	89	\$61,622
Switzerland	4	22	\$17,036
Tippecanoe	58	249	\$198,060
Tipton	7	32	\$24,743
Union	2	9	\$6,720
Vanderburgh	111	498	\$359,813
Vermillion	5	20	\$13,679
Vigo	75	332	\$252,582
Wabash	24	96	\$79,967
Warren	2	10	\$8,649
Warrick	10	44	\$34,372
Washington	7	34	\$25,723
Wayne	41	187	\$137,959
Wells	6	25	\$18,236
White	10	47	\$35,332
Whitley	11	49	\$38,394
Statewide	3,174	14,062	\$10,644,803

Monthly TANF-UP Recipients and Families Receiving TANF Benefit July 1992 to June 2003

